CHAPTER - II
REVIEW OF LITERATURE

Introduction
An attempt has been made to identify the gap that exists in the research area. In order to have an in-depth review of literature, the studies have been classified into the following two points:

1. Studies relating to Indian experience of SEZs.
2. Studies relating to Global experience of SEZs.

The present study aims to analyze the SEZ scheme in India, performance of SEZs in India and working environment of SEZs in India. In this context, the review of studies already done would be quite useful to draw some important conclusions that can serve as a guide mark for the present study.

1. Studies Relating to Indian Experience of SEZs

K.R. Gupta (2001) The Special Economic Zones are considered a highly visible component of former Chinese Premier Deng Xiaoping’s economic modernization programme. The original four SEZs- Shenzhen, Zhuhai, Shantou and Xiamen- were established in 1979 and have been source of much discussion and inquiry ever since. Encouraged by the grand success of China’s particularly Shenzhen and Shantou, both of which have become hung urban agglomerations, the Indian Government has envisaged the SEZs as the new mantra for export-oriented economic activity.¹

Subrahmanian and Mohanan (1978) analyzed the central idea behind the setting up of EPZs in underdeveloped countries to motivate Multinational Corporations (MNCs). In their paper the authors studied the Santa Cruz Electronics Export Processing Zone (SEEPZ) and brought out that operations of the MNCs have not achieved the expected results. First, the overall production and export, as well as the proportion of value added, by units in the SEEPZ have been far below the targets. Second, the proportion of the value added has varied inversely with the degree of foreign control, with Indian
owned units using Indian technology performing far better than units controlled by the MNCs.¹

Bhatta (2003) highlighted the importance of SEZs, provided an overview of the rules, regulations and incentives, the possible implications for the environment of the region, and the importance of ensuring transparency in conducting an environmental impact analysis. The study emphasized that maintenance of ecological balance along with industrial development is required.²

Aggarwal (2004) analysed the export performance of Indian EPZs since their inception. The growth rates of aggregate exports, foreign exchange earnings and employment showed a steep jump when new EPZs were created in the early eighties. The share of EPZ export to total export showed a very gradual rising trend during the last twenty years. This is due to the rising trend in electronics exports. However, lack of single window clearance facilities, the attitude of the officials, centralized governance, stringent labour laws and poor physical and financial infrastructure resulted in relatively poor investment climate in the zones.

Aggarwal (2005), in his research paper revealed that the SEZ scheme introduced by the Government of India in April 2000 has its genesis in the EPZ scheme which was introduced way back in 1965 when the first zone was set up in Kandla. The SEZ Act is a major step in the direction of providing a long-term comprehensive policy framework and fiscal incentives are very important in determining the attractiveness of the zones. The Act has reinforced the authority of the central government. She further stated that the problem of coordination between the centre, states and zones will remain and may perhaps aggravate with the creation of different authorities looking after approval and management.³

The study conducted by Confederation of Indian Industry, Northern Region (2006) analyzed the export performance of SEZs in India. Export from SEZs grew by 16.4 per cent during the period 2000-01 to 2004-05. In the same period, total export in India grew by 12.1 per cent. Electronics and gems &
jewellery contributed more than 75 per cent of the exports from SEZs during the year 2002.⁴

Curtis et al. (2006) compared China’s experience using SEZs to promote regional export-oriented economic growth with the experience of Post-Soviet Russia, Mexico and the Dominican Republic, and found that SEZs will only succeed in countries with a strong central government, geographic ties and cultural ties to developed markets and competitively low-wage labour.⁵

Jain (2006) analyzed the SEZ scheme in India. The author examined the need of SEZs, minimum area requirement for various types of SEZs in India, incentives and facilities provided to SEZ units and developers, provisions relating to establishment of units in SEZs in India. The author further suggested that the need for development of SEZs can be attributed to various factors, viz. foreign investment, technological and know-how advancement, development of backward regions, employment generation etc.⁶

The study by Nishith Desai Associates (2006) concluded that the establishment of the SEZs has, undoubtedly, helped to increase the volume of international trade. Further, a large amount of foreign investment has found its way not only into the export trade, but also into infrastructure construction and commerce. Foreign companies have been encouraged to establish their presence in the territories and the export industry has grown. Advanced foreign technology has been brought in with the inflow of foreign investment. All these factors have contributed to the growth of the Indian economy. The enactment of the SEZ Act and its implementation would enable the GOI to fulfil its agenda of economic reforms as the multiplier effect on the economic activities triggered by SEZ materializes.⁷

Viswanadhan (2006) analyzed the export performance of SEZs in India. The author examined that total export from the existing EPZs notified as SEZs after the SEZ Act, for the year 2004-05 were Rs. 18300 crore. Nearly 45 per cent of the total exports came from just one such zone, SEEPZ, the most successful zone among the early zones.⁸
Aggarwal (2007) examined the impact of SEZs on employment, poverty and human development. The empirical findings of the study are based on the primary as well as secondary data sources. The primary data was generated through extensive interviews of entrepreneurs and workers across the three largest SEZs, namely, SEEPZ, Madras and Noida. The analysis reveals that employment generation has been the most important channel through which SEZs affected human development in India. Employment generated by zones is remunerative. The role of SEZs in human capital formation and technology upgradation is found to be rather limited. The study argues that the potential of zones could not be exploited fully in India. The study highlighted that the new SEZ policy has given a major thrust to SEZs. However, the creation of SEZs alone does not ensure the realization of their potential. The government will need to play a more proactive role to get benefits from SEZs.9

Bloodgood (2007) analyzed the role of government in attracting foreign investment. The author examined that like many other countries, Government of India has offered certain incentives to attract foreign investment, many of which are concentrated in Special Economic Zones. Due to this, net foreign direct investment (FDI) flows into India reached at $15.7 billion in 2006-07.10

Datt (2007), in his article titled, “Development, Displacement and Rehabilitation” stated that the Central government should formulate a socially balanced policy on SEZs. It is no use blindly following China which has only five such Special Economic Zones, but in India there is a plan to have 285 SEZs. Unlike China, in a democratic country like India, it is not possible to ruthlessy muzzle the voice of the displaced people in favour of generating profits for the industrial and business classes, and developers.11

Dogra (2007), in his article, criticized the SEZ policy in India. He stated that the SEZ legislation is an arbitrary act of economic violence against the people of India which can play havoc with livelihood, food security, environment, justice to workers, fiscal health and balanced development of the economy. The sooner it is scrapped, the better will it be for the country, its people, its peace, its justice and its democracy.12
Gopalakrishnan (2007a) attempted to examine SEZs as a part of larger pattern of change in the Indian policy and economy. SEZ should not be seen and evaluated on the basis of their stated policy goods alone; these goals have little relationship to the actual structure of SEZ policy. Rather, the approach will be to examine some of the more unusual features of the SEZ policy, using them as indicators to explore the policy from other angles. The conclusion that emerges is that SEZs can be seen as a response to constraints that have arisen on capital in the recent Indian context, aimed at allowing super-profits and rapid accumulation to continue. However, the consequences are likely to be complex and very dangerous.13

Grasset and Landy (2007) studied and compared the evolution of the Indian economic policy vis-a-vis the adoption of the SEZ policy, and found that the SEZs as a peculiar device wherein a segregated territory within a country is meant to be a part of the globalization process. Such a measure represents on a part, two evolving tendencies in the industrial and export scenario of post-independence India. First, the individual states more as a critical factor in spending up the industrialization process and second, multinational corporations are acquiring a greater role to play in India’s overall economy. For that matter, the success of SEZs is contingent upon the favourable policies and investment climate of individual states and their impact would be more regional than national.14

Krishan (2007) examined the extent and concentration of SEZs in India. He found that as on 3 October, 2007 there were 173 notified SEZs in India. 19 among them were operational prior to SEZ Act, 2005. Among the various states, Andhra Pradesh takes the lead with 47 SEZs followed by Tamil Nadu, Maharashtra, Karnataka, Haryana, Uttar Pradesh and Punjab. He also found that there is a tendency of clustering the SEZs in a particular district, adjoining Hyderabad in Andhra Pradesh accommodates 24 SEZs, Bangalore in Karnataka 13 SEZs, Kancheepuram in Tamil Nadu 11 SEZs and Pune in Maharashtra 10 SEZs; and other concentration of SEZs is observed in Gurgaon district in
Haryana and Gautam Buddha Nagar district of Uttar Pradesh. At least 54 districts have only one SEZ each.\textsuperscript{15}

According to India’s Foreign Trade Policy, the SEZ units may export goods and services including agro-products, partly processed goods, sub-assemblies and components except prohibited item of export in ITC (HS). The units may also export by-products, rejects, waste scrap arising out of the production process. Export of Special Economic Chemicals, Organic material, Equipment and Technologies (SCOMET) shall also be undertaken, through subject to fulfillment of the conditions indicated in the ITC (HS) classification of Export and Import items. Further, SEZ units, other than trading and service units may also export to the Russian Federation in Indian Rupees against repayment of State Credit/Escrow Rupee Account of the buyer, subject to RBI clearance, if any. The hung resources of the country shall provide abundant raw material to the SEZs to manufacture various items for export.\textsuperscript{5}

Kumar (2007) analyzed some of the key features relevant to the creation of SEZs. In the article, it is argued that the SEZ policy is a part of the policy of ‘growth at any cost’ with the cost falling on the already marginalized sections in the rural area. The employment generation in SEZs will not be able to compensate for the loss of employment in the activities that SEZ will displace. The output and investment will be much less than claimed in these SEZs.\textsuperscript{16}

Majumdar (2007) examined various aspects of SEZs and concluded that zones can play a long-term dynamic role in the host country’s development if they are set up appropriately, managed well and integrated with the overall national economy. The author argued that the problems of displacement of farmers and labourers and potential tax revenue losses may be offset through gains accrued in terms of higher export earnings, flow of investments, employment creation and technology upgradation. The study suggests that the policy should be designed to encourage large-sized SEZs, so that they can exploit scale-related advantages.\textsuperscript{17}

Mitra (2007a), in his paper titled “Special Economic Zones in India White Elephants or Race Horses” looked at the policy of SEZs in India and
their suitability for fulfilling the goals of exports promotion, employment generation and maintenance of the tempo of economic growth. On the basis of economic theory and history he concluded that absorption of agriculture labour is necessary for sustained economic development of a developing country. SEZs constitute a means for such sustained development in India. However, the SEZ policy in India has suffered from permission being granted for far too many SEZs which are either sub-optimally sized or are appendages to mega cities.¹⁸

Mitra (2007b) examined the rationale behind SEZs and pitfalls in the implementation of the SEZ strategy with special reference to India. The study highlighted that SEZs can generate several benefits. The clustering of industries, resulting from the benefits provided to SEZs leads to better utilization of infrastructure and therefore lower infrastructure costs per unit of output. However, there are several deficiencies in the implementations of SEZ policy in India. The inability of the state to provide a country-wide network of infrastructure facilities implies that SEZs are still being located close to the major cities and are thereby adding to the congestion of these cities and generating diseconomies of agglomeration. The study suggested that the section of SEZs should not only take into account the economic impact generated from within the SEZs through higher production or employment but also the impact of SEZ on other areas through its effect on the resource base and environment. It is also recommended that the government should not act as an intermediary in acquisition of land.¹⁹

Pillai (2007) in his study on SEZs highlighted that in India, the SEZs that were set up prior to the SEZ Act, are providing employment to about 1.85 lakh persons of which about 40 per cent are women. Export from the existing SEZs increased from Rs. 13854 crore in 2003-04 to Rs. 34789 crore in 2006-07, an increase of about 151 per cent in the last three years and expected investment of Rs. 100000 crore including foreign direct investment of US$ 5-6 billion by the end of December, 2007. He concluded that SEZ scheme will act as a catalyst in the development process of the country.²⁰
Ramachandran and Biswas (2007), in their study focused on the possible locations of SEZs, and developed a set of criteria and methodology for identifying such locations. The most critical consideration in their case pertains to proximity to the national highways, broad gauge railing lines and large cities. Only the wasteland is related for the establishment of SEZs instead of productive agricultural land. Applying such criteria, they found 64 districts in 16 states as most suitable for setting up of SEZs. The authors warn that the politicians may be in a hurry to implant such zones anywhere but it does require care and patience for not only finding desirable location but also working for their impact on mankind.\(^\text{21}\)

Roychowdhury (2007) in his study analysed the pros and cons of the SEZ model for resettlement and rehabilitation. He stated that land for land can be an effective and justified mode of resettlement, provided comprehension for developing the new land is made available. For that, a land bank should be set up after taking the stock of present barren and infertile land in the states and the land available under the sick units and closed factories. In no circumstances, a very fertile land should be acquired as that will dampen the growth and productivity of agriculture which is dangerous for economy as that will endanger food security.\(^\text{22}\)

Sanyal et al. (2007), in their research study criticized the SEZ policy in India and stated that the claim of creating lakhs of jobs in SEZs is a complete hoax. The corporate who will establish production units in SEZs, will also seek jobless growth and only a small number of jobs for a highly skilled workforce can be expected in sectors like IT. Acquisition of cultivable land will not only make millions of farmers and agricultural labourers lose their livelihood but also will definitely have adverse effect on production of agriculture and environmental resources such as water and forest resources. In the SEZs, there will be exploitation of labourers as labour law does not applicable within these zones and there will also be a possibility of sex harassment of women labourers.\(^\text{23}\)
Social activists like Medha Patkar have stressed the need to abolish the Land Acquisition Act, 1894 as it is an outdated law and makes development and people enemies. She says that the Law, made during the British rule, is still being used in a shameless manner for acquiring not only properties but also the livelihoods of people in exchange for meager amounts of cash. Providing housing plots and a few civic amenities is preached as resettlement. The fact that this does not address serious economic deprivations and on many occasions does not even\textsuperscript{14}

Sen and Dasgupta (2007), in their paper, which is based on a field study found a state of severe insecurity in terms of job contracts, income and other labour status for those employed in the highly subsidized and growth-oriented enclaves of SEZs. They further stated that India’s drive towards industrialization by setting up a large number of SEZs in different parts of the country needs to rethink. Unconditional benefits to capital as are offered to these privileged zones only with the sections to expropriate labours on legal huge landscapes by displacing the agrarian community open up the need to revisit India’s current industrialization policy.\textsuperscript{24}

Mukund Ghare, Director of an organization for sustainable land and water management, says: When there is a crying need to distribute the scarce water equitably between urban and rural sectors and between the rich and the poor, there is an apprehension as to how much water the SEZ will use? Who will own the water? How it will be used, when there is no environmental law applicable to the SEZ? This is nothing but an attempt to privities water. In the Pen taluka of Raighad district, the farmers have been fighting for water from the Hetawane dam. There are 52 villages in the command area of the Hetawane project, proposed in 1980 to irrigate about 5,750 hectares of land provide drinking water to Pen and Navi Mumbai. Now a hung area of the land is being given to Reliance Industries in violation of the law that says that once the land falls in the command area of an irrigation project, it cannot be used for any other purpose. The other problem is that if 5000 Ares of land is given to Reliance Industries to set up the proposed SEZ at Pen, Which covers 86 per
cent of the total command area of the project, who will supply drinking water to Navi Mumbai and the remaining part of Pen? The project is a progress since 1983 and over Rs. 220 crore have already been spent on it. All this effort and money will go waste if the command area is acquired for the proposed SEZ.

The farmers from the Raighad district have plans to develop the area for growing sugar beet, a five-month crop, if they get irrigation. If the Government sets up a processing factory, sugar can be produced. They can also grow basmati rice if sufficient water is made available from the project. The farmers have suggested that setting up a special agricultural zone in the area shall be more useful than the SEZ. 21

Sengupta et al. (2007), concluded in this study, that the SEZs policy has run into a public debate on the logic of special concessions being granted to already well-entrenched and well-performing capital and the manner in which the required land is being acquired with state intervention. It has also brought into sharp public focus the resistance of local residents facing the prospect of displacement and their plight in the absence of viable alternative livelihood system. Although the need for accelerating infrastructure development for industrialization and taking advantage of agglomeration economies within these zones is acceptable but the way in which they are being sought to be created and their overall implications for industrial growth and economic development need to be thoroughly examined. It is, therefore, necessary to analyse SEZ Policy and orient it to a justifiable economic programme. The National Commission for Enterprises in the Unorganised Sector (NCEUS) suggests “Growth Pole” as an alternative form of SEZs utilizing their potential benefits but avoiding the pitfalls into which unrestricted expansion of SEZs may fall in our country. Instead of creating ‘special enclaves’ for the big and the strong on freshly acquired land, the authors feel that a hard look is warranted towards areas that have spawned clusters of single products or multi-products and services. 25

A study conducted by Seth Associates (2007) explored the Indian policy framework for SEZs. The study also examined the various incentives and
facilities available to SEZs, and recent legal and regulatory development pertaining to SEZ in India. The study highlighted that in India during 2004-05, as many as 948 units were in operation in the SEZs, providing direct employment to about 1.10 lakh persons from which 40 per cent of them were women. The exports from the SEZs during 2004-05 have registered a growth of 32 per cent in rupee terms over the previous year.  

Aggarwal (2008a), in his research study emphasised the necessity of Special Economic Zone policies in the present World Trade Organization regime for the development of India’s export and economic activities. The study also focused on the philosophy behind the land compensation, expectations of farmers from compensation package and the critical role of a Chartered Accountant in this whole exercise of fair land compensation valuation and the investment by the farmers for future growth.  

Aggarwal (2008b) made a systematic analysis of the contribution that SEZs have made to technological capabilities and industrial diversification at the sectoral level in India. He first explored the importance and nature of technology transfer and technology creation efforts in SEZs. The analysis is based on a fully structured questionnaire based survey of technology management in 75 firms across three SEZs namely, Santacruz SEZ, Madras SEZ and Noida SEZ. The author also examined success stories of technology trends/creation in introducing new products and promoting new industries in the country. This part of the analysis is based on extensive interviews with zones entrepreneurs in ten operational zones. Of these, seven are the central government zones, while three other are new upcoming zones. This analysis reveals that SEZs have helped the country in exporting new product and in building up the country’s image in certain products in international market. Though they could not induce technology–based dynamism in the local or national economy due to relatively small scales of operations compared with the domestic tariff area, they did play an important role in seeding new industries and transforming some of the existing industries and it is expected to
result in significant inflows of technology and knowledge in SEZs and subsequently, in the rest of the economy through spillover effects.28

According to Vivek Mehra, state Executive Director of Price Waterhouse Coopers (PWC) who advises a lot of SEZ developers, the present crisis is fallout of bad land acquisition policy and politics. The States Governments need to adopt “pragmatic land acquisition polices that do not lead to deprivation among the displaced.”17

Ahmed (2008) in his article stated that SEZ legislation is an arbitrary act against the people of India which can play havoc with their livelihood, food security and environmental safety, justice to workers, fiscal health and a balanced development of the economy. There is an urgent need the government seriously revisit and rethink these two anti–people and undemocratic legislations and take concrete steps to remedy the distortions inherent in them, including repealing them to enact few more reasonable legislations in the interests of justice, social harmony equitable development and respect for human and natural rights of the citizens over their land and livelihoods.29

Avhad and Chintamani (2008) concluded that when IMF and the World Bank picked up the idea of SEZs, the world scenario changed. In 1990 there were 847 SEZs in the world. At present, there are about 4000 SEZs in 120 countries in the world. In India, SEZs can be set up in public sector, private sector or joint sector or even by state governments. The central government encouraged the state governments to pursue the policy of SEZ rigorously. The largest number of SEZs are sanctioned in the developed states like Maharashtra. Out of 75 SEZs in Maharashtra, 08 SEZs are in Marathwada, 07 in Vidharbha and remaining SEZs are in Pune-Raigad-Thane-Mumbai belt.30

Bharati and Khedkar (2008) made a detailed analysis on the concept and meaning of SEZ, characteristics of SEZ Act 2005, tax exemptions and concessions available under the scheme of SEZ and progress and performance of SEZ. The study is based on the secondary data. The authors found that 404 valid formal approvals were received by Government of India. Out of this, number of notified SEZs (as on 9th Jan., 2008) were 193. The notified SEZ as
on 30th September, 2007, provided an investment and employment of Rs. 285279 crore and created over 2230277 additional job opportunities respectively. The exports in 2006-07 were Rs. 34787 crore. The study concludes that SEZ, no doubt, would act as a catalyst in bringing a progressive change in the economic growth and development of our country. The study suggested that the economic development should be a win-win process for all sections of the society. The government should consider the public opinion in respect of SEZs.\(^{31}\)

According to the *Ministry of Finance*, will inflicts a loss of Rs.90, 000 cr. on the exchequer-an unacceptably large amount for an investment of Rs.1,00,000 crore, SEZs will bleed the larger economy, feel some quarters. The International Monetary Fund’s (IMF) Chief Economist R. Rajan has blatantly criticized the hung economic incentives offered to the Zones. He says that the concern is if you focus on tax incentives to set up these Special Economic Zones, the incentives diminish and you hurt the revenues of the government. Overall, it becomes yet another give-away which the Government cannot afford. However, The Commerce Minister Kamal Nath has set aside such criticism, saying that the benefits to the economy, one of the production activities of Special Economic Zones gather momentum, shall be many times the amount forgone through tax exemptions. As a counter-reaction to R. Rajan does attract on India’s Special Economic Zones, the Commerce Minister remarked that the concept of revenues loss did not arise.\(^9\)

Chatterjee (2008), analyzed the conceptual framework, incentives and facilities to SEZ developers, SEZ policy and economic aspects of SEZs in India. Exports from SEZs grew by 16.4 per cent during the period 2000-01 to 2004-05. During the same period, total exports from India grew by 12.1 per 49 cent. Employment generation, both direct and indirect, has been the most important channel, through which SEZs have impacted on human development and poverty reduction in India. Even though their contribution to national employment has been rather limited, they have contributed significantly to employment generation at the regional level. Due to stagnation, their ability to
absorb surplus labour has been declining. It can only be reversed if fresh investment is attracted to SEZs. With the SEZ Act in place, there has been a surge in the establishment of new zones, which is likely to generate huge employment potential in the economy. Most of this will be a net addition to employment as investment relocation in export-oriented production is likely to be limited.\textsuperscript{32}

Govilkar (2008) analyzed SEZ Act, 2005 and SEZ Rules, 2006. The study found that policy of SEZ has been adopted and implemented with the objective that it will develop sufficient and high quality infrastructure by private sector, will attract considerable foreign investment, will increase employment opportunities, will boost the export, and thereby will expand economic activities in the country. The industrial islands could become engine of growth. India, to get better share in world trade, must undertake special efforts, when the global export opportunities are increasing. SEZ could be a prominent policy for the same.\textsuperscript{33}

Guha (2008) examined the evolution of the new development enclaves–SEZs– in India in the light of the space relation of capital. The process of establishing SEZs in India is essentially a classic unfolding of the process of “accumulation by dispossession” which is a part of recent strategy of global capital to overcome the chronic problem of over accumulation. The paper also throws light on the ongoing reorganizations of the space relation of capital in India. Kumar (2008), in his article, emphasized that SEZ area will develop substantially at the expense of non-SEZ area. This is likely to accentuate the already rising regional disparities. There is likely to be diversion of resources from non-SEZ area to the SEZs. SEZs will usher in enclave development. Migration to urban areas will rise and urban infrastructure will face enormous pressure. The excess land being allotted to SEZs will result in the creation of new landlords. If the overall gains from SEZs are so unclear and government is still going ahead with the scheme, then it can only be because it wants to give concessions to certain sections. He further suggested that for the sake of accountability, land should be acquired in phases as the project is set up. Thus,
it is necessary that the party interested in setting up an SEZ or any other project should give a time bound plan and if that is not adhered to, more land should not be acquired and what was acquired should be returned. A fine should be imposed on the party involved and distributed to those whose land has been acquired.34

Mistry (2008), in his article observed that the SEZs seem to be a phenomenon which will become a bane in the Indian development experience. Further, the cost of SEZs in terms of human rights violation, lose a livelihood, slack rehabilitation and environment degradation will in the long run, prove to very high. Therefore, government should rethink its policy of SEZs and should implement it only on an experimental basis with caution in the backward areas where no development has taken place.35

Sampat (2008) explored some stand in the political schema of SEZs in India with specific reference to one immediate fallout of serious concern and contestation the imminent displacement of thousands of people livelihoods in countrywide where these SEZs are stated to come up. A factsheet on SEZs on the Government of India website gives details of the number of approved and proposed SEZs, their land requirements as well as export and employment potential. However, there is no mention of the number of people to be displaced by these zones and it is not clear, how the government intends to attend the issues of displaced.36

Shankar (2008) analyzed that the SEZ Act and Rules have evoked considerable interest and a large number of applications for approvals continue to receive almost on daily basis, especially from the private sector. The anticipated exports, investment and employment send positive signals. Another positive development is that the SEZ scheme is being overseen by an Empowered Group of Ministers. At the same time an effort should be made to see that the scheme parameters are not changed frequently since certainty and stability of Government policy is necessary for investment.37

Sikidar and Hazarika (2008), in their study highlighted that the SEZ is being increasingly seen as an alternative way of economic growth through
exports and duty exemption. As a part of SEZ policy, the government offers several incentives to investors like tax holiday for up to 10 years, duty free imports and exports, world class infrastructure, strategic locations and market access. The article provides an overview of SEZs evolution and global growth besides focusing on several operational aspects of the SEZs, related constitutional requirements and relief and exemption from income tax. The authors suggested that there is an urgent need to pay attention to some key issues to ensure a transparent and effective SEZ management.\textsuperscript{38}

Raj and Roy (2008), in their article concluded that the SEZ Act, 2005 is anti-democratic and unconstitutional as it completely violates the right to life and livelihood of the people, who are being forcibly displaced for the implementation of these projects. The Act promotes large scale privatization and monopolization of resources into the hands of a few private developers at huge costs to the state exchequer as well as the economy and environment of this country. In their case study they found that the issue regarding Nandigram and Singur is a purely economic one. Politicians have merged this issue with the political framework which emerges as the crux of problem. Public participation is necessary for the welfare of the community. The economic aspect has been neglected which should be addressed by the state. Policies have to be streamlined to ensure that the pain and profits of growth are more equitably distributed.\textsuperscript{39}

Reddy and Srinivas (2008) explained that the promotion of SEZs is an attempt to deal with infrastructural deficiencies and procedural and bureaucratic complexities caused by monetary, fiscal, taxation and labour policies. The objective of setting up of SEZs is to gain structural growth with world-class infrastructure, which is helpful to the economic growth of India. This study presents an overview of the process and progress of SEZs in the country in general and in Andhra Pradesh in particular.\textsuperscript{40}

Gope and Ghosh (2009) analyzed the SEZ environment in India and the contribution of SEZs to economy. Prior to SEZ Act 2005, there were 19 SEZ projects in operation throughout the country. Under SEZ Act, 222 projects had
been notified. Out of 462 formally approved SEZs as on 15.05.2008 and the number of valid in principle approvals is 135. These had proposed to acquire 1855 sq. km. (for both FA+PA) area of land which is only 0.112 per cent of the total agricultural land. SEZs established prior to the Act coming into force, there were 1122 units providing direct employment to over 1.93 lakh persons, about 37 per cent of whom were women.41

Menon and Mitra (2009) provided an overview of the rationale of the SEZ policy. The study points out the benefits of an export-led growth strategy and argues that the SEZ policy is driven by the objective of increasing (a) export, (b) infrastructure, (c) investment, (d) employment, and (e) economic activity. But otherwise, the core objective would be to increase export-oriented economic activity. Investment and infrastructure would be prerequisites for this to happen, while employment would be a consequence of increased activity. It states that “with the country’s GDP growth being fuelled by the services sector, particularly IT and IT-enabled services, it was necessary to promote manufacturing activities” and recommended that the “location for the new SEZs should be selectively done so that they spread development and address existing regional imbalances”.42

Mukhopadhyay (2009) examined the structure of fiscal concession, the compensation policy adopted and the credibility of the project figures, based on the variation across different projects of the similar type and finds them lacking. Based on data available from Ministry of Commerce, the study finds that most of the SEZs are in the IT/ITES sector and a large share of projected employment is also expected to come from this sector. Furthermore, the SEZs also appear to be concentrated in few relatively developed districts, near urban centers. This will mean that the additional economic activity engendered by the fiscal concessions for SEZs will be in the sector that is already doing well, as in the Information Technology Enabled Service (ITES). Further, regional imbalances will worsen as a result of the concentration of SEZs in a few locations.43
Mukhopadhyay and Pradhan (2009) explored the location of SEZs. The study examines the district-wise location of SEZs and relates them to the characteristics of district as available in the census. It finds that most of the SEZs, especially the tiny (less than 100 hectares or 1 sq. km. in size) SEZs are concentrated in districts in top quartile of urbanization. These tiny SEZs and IT/ITES SEZs appear to be concentrated in the districts that are proximate to the six mega cities of Delhi, Kolkata, Mumbai, Hyderabad, Bangalore, and Chennai. The study then statistically examines the concentration of SEZs in the IT/ITES sector. It was identified that more than 70 per cent of all SEZs and 93.4 per cent of all notified IT/ITES SEZs are having less than one square kilometer size.

Prabu (2009) highlighted many issues related to SEZs such as land acquisition, the problem of rehabilitation, loss of tax revenue, incentives and facilities to the developers of the SEZs, etc. The researcher concluded that though theoretically, conceptually, economically, financially and operationally SEZs appear to be a blessing, but actually it is not true. Throughout the country the creation of SEZs has created a big fever among politicians, economists, farming community, tax people and social workers. Specifically, the states in which the SEZs have been approved are facing intense protests from the farming communities accusing the government of forcibly snatching fertile land from them at heavily discounted prices as against the prevailing in the commercial real estate industry.

Sharma (2009) in the report of Conference held at the Indian Institute of Advanced Study on SEZs raises doubts about their desirability on different counts: It is centered around three themes: (1) SEZs and economic development; (2) SEZs and distributed implications; and (3) SEZs and legal issues. The study found that SEZs can lead to some serious consequences. Struggles on the land issues are already surfacing in different parts of the country. The SEZ policy can lead to serious and adverse consequences including social conflict, civil strife and breakdown of democratic institutions. It is also likely to lead to increased inequalities: and there is possibility of
shrinking of economic space for the ordinary people by making their production more unremunerative.\textsuperscript{46}

Sivaramakrishnan (2009) focused on implication of SEZ policy for urban growth and the governance of the SEZs. It has been argued in the paper that the SEZ is conceptual not only as a production centre but it is also an urban centre. However, the existing policy is unclear about both urban growth implications and their management. The emerging model of governance promoted by different states and also encouraged by the center appears to be ‘non-municipal’. The paper presents the views of various stakeholders such as government departments and individuals expressed in the hearings of the Parliament’s Committee on SEZs. Nevertheless, the ‘non-municipal’ approach, enabling an SEZ to become a private ‘fiefdom’ rather than a part of the country subject to the Constitution and the laws of the land appears to be prevailing. The paper also critically examines how a constitutional loophole, namely, the Proviso to Article 243Q, is being exploited for this purpose.\textsuperscript{47}

Reddy (2009) made a detailed analysis on the need and evolution of SEZs in India and the performance of Indian SEZs. The study highlighted that the overwhelming response to the SEZ scheme is evident from the flow of investment, creation of additional employment, export performance and attracted FDI in the country. The study concluded that the SEZs are real growth engines for the economic development of the country.\textsuperscript{48}

Reddy et al. (2009) analyzed the nature and significance of SEZs in India, inter-state formal approvals of SEZs and land allocated to them. The study is based on the secondary data drawn from the Ministry of Industry and Commerce, Government of India. It is found that southern-region has not only dominated with the highest number of formally approved SEZs, but also in all the other categories of SEZs. The state-wise comparison reveals that Maharashtra and Andhra Pradesh have occupied first two positions in the total formally approved SEZs and also in IT/ITES, Pharma/Bio-tech and other categories of SEZs. On the other hand, a large portion of land was allocated to
multi-product SEZs and a meagre share of land was allocated to IT/ITES and Pharma/Biotech SEZs in the country.\textsuperscript{49}

Khan (2010) analyzed the SEZ is the need of today’s economy to support India’s target of becoming developed nation. The physical exports done in year 2007-08 were Rs. 66637.68 crore from these SEZs. The creation of SEZ provided employment to around 3.5 lakh persons. The manufacturing and research projects are set up in these SEZs. Many large MNCs as well as Indian MNCs set up state of the art plants in these SEZs. This all will continue to contribute India’s GDP. The study suggested that though, SEZ policy adopted by India to support economy in a big way, the conversion of fertile land into industrial land may create food crisis in near future. The use of waste land available in India (around 552692 sq. km.) for SEZ development will ensure that the farmers are not displaced from their farmland, the development not concentrated near cities and the fertile land will continue to be used for agriculture use.\textsuperscript{50}

Reddy et al. (2010) highlighted on the employment generated by SEZs in southern India. The data has been drawn from the Ministry of Commerce and Industry, Government of India. The study is confined to notified SEZs only. The study found that of the total current employment generated by notified SEZs in India (370700 persons), about 41 per cent employment has been generated by SEZs of southern-region. Among the states in the southern region Tamil Nadu stands first with about 20 per cent followed by Karnataka and Andhra Pradesh with about 10 per cent each in the total current employment in India as on 31st March 2008.

The Finance Minister has suggested that since there was no obligation on SEZs to export if they do not import any capital goods or raw materials, tax breaks should be Commerce Ministry has turned down this suggestion saying that it will send wrong signals. Thus, the whole policy of tax and tariff exemptions needs to be reviewed.\textsuperscript{22}

IMF Economist \textit{Raghuram Rajan} argues that “in the long run, capital account opening is unlikely to help poor countries grow by providing
resources…. Foreign capital is no panacea for capital poor countries.” Even China, a much stronger economy than India has fiercely resisted CAC.  

Employment: According to the Commerce Ministry, the SEZs shall create employment for hundreds and thousands of people. However, serious doubts have been raised over this claim. Since the SEZ units shall work with latest machinery and technology, they may not actually generate much employment. They will hire only people with technological skills who have the ability to get employment anyway. Their numbers may not be as large as anticipated by the Ministry. Moreover the number of people-farmers and others-who are displaced due to setting up of the proposed project may actually be more than the employment created by the SEZs. Since most of these displaced people are illiterate and unskilled, they may not find employment elsewhere easily. As such, there may not be any advantage of setting up SEZs so far as the issue of employment is concerned.  

According to CPM leader, “Land acquisition cannot be left to the mercy of developers”.  

Ramakrishna Nallathiga, in his book “The Role of Special Economic Zones in Regional and National Development”, says that India and China Comparison in term of Economic Parameters, International Experience of the SEZs and Chinese Experience of SEZs and Silent Features of the SEZ Development in Various Countries for Export as well as evaluation of SEZs in India his performance, some critical issues of SEZ Development, Labour Issues, factors Attracting Highly Educated High Skilled Population, Good Transportation Network and Logistical Hubs, Size of the SEZs, Institutional and Governance Reforms, Conclusion; Incidentally, the benefit-cost ratio was negative unit 1986,  

Twisha Adhikary (2005). “Resettlement and Rehabilitation Strategy for Displacement Caused due to Mining,” National Seminar on Policies, Statues and Legislations in Mines, Postal. The following categorization has been taken from this paper. For further reference please refers to page 6 of this article,
Op.cit.2005 mention: - People who have not been physically dislocated as a result of acquisition fall into this category. The livelihood and impoverishment risks that they undergo as a result of acquisition qualify them for rehabilitation.

Geeta Das in her Book, “Special Economic Zones(SEZs) in India “lesson from China, said that the spectacular economic progress of the two Asian economies, China and India, in recent years, resulted in a paradigm shift of global attention from West to the East. And despite endowment and potential, India’s slow growth in comparison to that of China baffles economists, researchers and informed observers.

Against this background, the book presents a lucid analytical framework combining theoretical perspective and management practice for identification of area central to China’s successful strategy, particularly Special Economic Zones(SEZs) as ‘engine of growth’. It is a logical synthesis of the trends of a number of factors that outline of the growth options drawing relevant lessons from China’s development experience to model SEZs as a drive for India’s advancement. The latest statistics relating to the investment and performance of SZEs in India have been collected from the industry association and the Department of Commerce, Government of India. The book is the result of extensive research and emerging issues may provide some useful inputs to the policy makers’ investors, social activists and research scholars.

Manmohan Shingh (Dr), The then Prime Minister of India Spoke in the annual general meeting of the Federation of Indian Chambers of Commerce and Industry at New Delhi on February 15,2008, We begin the year with renewed confidence in the sustainability of growth process, saving rate, and 35 per cent India’s development to this stage is broadly analyzed with reference to the development strategy, process of development including success, failure along with the challenges for sustaining the growth momentum.

Sarwade W. K, Professor Department of Commerce, and Mgt. Science, Dr. Babasaheb Ambedkar Marathwada University, Aurangabad expressed his
views on Globalization & Foreign Direct Investment in Indian Context, (2007) at He tried to enumerate the experienced in last decade that is a changing situation in each filed of production, industry, trade, service and education. It is because of our new economic policy. In globalised scenario India is trying hard to stand on international map as a powerful and economically strong country as “Asian Tiger”. The Indian Government has planned started to implement globalization and liberalization of Indian economy since 1991.” The book “Globalization & Foreign Direct Investment in Indian” while appeared and appealed most relevant and appropriate in the present context at revolutionary changes in the Globalization and Foreign Direct Investment. His suggestions: FDI to India the following aspects can be suggested,

1. Study the economic performance or existing FDI identity their key problems most from subjective perceptions to researched facts.
2. Arrange tax categories with national priorities of FDI employment growth and revenue generation. So also make the process transparent.
3. From a new innovated body between GATT and business. So that expectation can be joint shouldering of responsibility for economic progress.
4. Need to make procedure as simple as simple as possible.
5. A greater degree of synergy with states.  

Dr. Gauri Farah Naaz, Dept of Commerce, Dr. Babasaheb Ambedkar Marathwada University, Aurangabad, in her Article “Indian Economic: Future Growth and Prospects” noted that India has a clear picture of her aspiration to be achieved through the process of economic development, which is manifested in the constitution and plan documents growth of the economy is one of the most important condition to realize the other goals The success that we have achieved in the services and manufacturing sector required that we must extend similar reforms to agriculture too. Otherwise the sector is languishing with no or poor growth, is certain to derail the reforms and the attendant growth opportunities, certain issues regarding growth strategy need attention and improve the condition of common people.
According to K.R. Gupta, “Special Economic Zones Issues, Laws and Procedures,” Special Economic Zones (SEZs) are specially delineated duty-free enclaves deemed to have foreign territories for the purposes of trade operations, duties and tariffs. A scheme for setting up the SEZs in the country was announced in the EXIM Policy in March, 2000 with the objectives of developing integrated world-class infrastructure for exports including carrying out manufacturing of goods and rendering of services. Components of Special Economic Zones (SEZs) include roads, airports, ports, transport system, generation and distribution of power, telecom, hospitals, hotels, educational institutions, leisure and entertainment units, residential / industrial / commercial complex, etc.

2. Studies Relating to Global Experience of SEZs

Wong and Chu (1984) examined the general concept of free zones which include customs bounded warehouses/factories, EPZs and SEZs to free ports or comprehensive free trade zones. Special emphasis is placed on discussing the objective and characteristics adopting a strategy of export led growth by way of establishing EPZ/SEZs in the Asian region. Major difference between EPZs in countries with market economies and SEZs in socialist country (China) are brought out. Performance of Asian EPZs/SEZs is evaluated in terms of achievements in attracting foreign country investment, earning foreign exchange, export growth, employment generation, transfer of technology, backward and forward domestic linkages and regional development. Common problems encountered by the Asian Zones include inadequate infrastructure provision, social problem due to high percentage of female workers and the exploitation of the indigenous labour force, inefficient government administrations and low standard of management. Despite great regional variations in the source of EPZs/SEZs, the continuing growth in the number of such zones indicates an increasing interest on the part of Asian governments to adopt the EPZ.51

Stoltenberg (1984) in his study examined the SEZ which have begun to bear fruit for China. Indeed, they represent the focus of a substantial share of
all foreign investment to date. While the source of the vast bulk of such investment has been Hong Kong and overseas Chinese, there are indications that the base is broadening. Although gaps remain in the framework of administrations and significant uncertainties continue to confront potential investors, the flexibility shown by the Chinese in responding to problems as they arise must be encouraging from the investors’ point of view. Such a response is not surprising in view of the support the central leadership has voiced for continued SEZ development. The SEZs provide environments for resting structural reforms and learning about the law of value and market forces and have also provided employment opportunities. The degree to which the zones will serve to filter foreign capital, technology, and equipment to other regions, remains to be seen generators of economic growth.

Wang and Bradbury (1986) examined the role of SEZs along China’s coast zone and their place in the progress of modernization in Chinese industry. A special case study is made of Shenzhen SEZ where the Chinese government has attempted to promote the inflow of foreign capital and technology, while at the same time maintaining control over direction and types of development taking place. The state has developed joint ventures and local firms as the platform into which new technology is injected and from which new industries in the interior of country will be spawned. Total investment in Shenzhen increased from $120 million in 1979 to $1130 million in 1983 due to government efforts. Shenzhen’s manufacturing employment grew from 5000 persons in 1978 to 25000 persons in 1980.

Wong (1987) attempted to provide a review of the latest development of China’s SEZs, assessing their achievements in terms of the attraction of foreign capital, export growth and foreign exchange earnings and technology transfer. Reforms and innovative measures initiated in the zones that have implications for other parts of China are also discussed. Problems encountered in the course of SEZ development are examined, nothing in particular the heavy capital expenditure on infrastructure provisions, the development of trade-based economy, the over-ambitions objectives which would be difficult to achieve in
a short period of time as well as other economic and social issues. It is observed that the development of the SEZs has been proceeding without careful and co-ordinated planning and that the designation of economic development zones in the open coastal cities stands to undercut the allures of the SEZs and has made the latter much less “special” than they used to be.\(^5^4\)

Warr (1989) examined that EPZs are economic enclaves within which manufacturing for export occurs under virtual free trade conditions. Many developing countries have established EPZs with the hope of reaping economic gains through employment, foreign exchange earnings and technology transfer. This article studies the benefits and costs of EPZs in Indonesia, the Republic of Korea, Malaysia and the Philippines; and reviews the relationship between the welfare effects of EPZs and the host country’s economic policies.\(^5^5\)

Jenkins et al. (1998) examined the median zones that have been in operation for five or more years; and found that these median zones were providing lot of employment. In Asian countries, they provided employment to 10500 persons and in Latin countries 3500 persons till 1998.\(^5^6\)

Kusago and Tzannatos (1998) estimated that SEZ units move upward in value chains. This is reflected in the educational attainment of workers in SEZs which has changed dramatically over time in countries such as Korea, Taiwan and Sri Lanka. SEZs cannot therefore, be dismissed as islands of low productive jobs.\(^5^7\)

Ge (1999b) sort out implications of Special Economic Zones in China’s economic transactions; and attempted to draw some policy lessons for economic liberalization in a more general context. Establishing the zones has been the first and most crucial step that China took to reform and open its economy since 1979. The zones establishment, performance and impact on China’s transition are examined in addition to related reform efforts and policy issues. It is argued that the zones may serve as a policy means in facilitating trade and financial liberalization, enhancing resource utilization and promoting economic growth and structural changes. During the period 1980-95, the
overall Chinese economy expanded at an annual average rate of 10 per cent, while Shenzhen SEZ has grown at an astonishing 35.5 per cent in real terms.\textsuperscript{58}

Madani (1999), in his research study, argued that successful human capital formation depends on the sophistication of the economic activities carried out in the zones.\textsuperscript{59}

Armas and Sadni-Jallab (2002), in their study, analysed that SEZ investment does not bring the same technology as investment in the rest of the economy. The low skill assembly type operations in the SEZs leave little scope for technology transfer.\textsuperscript{60}

Mondal (2003) estimated that in Bangladesh, the growth of employment in the SEZs is much faster than that in the total organized manufacturing sector. It was over sixteen times than that of the organized manufacturing sector during 1983-84 to 1987-88 and over four times higher during 1988-89 to 1999-2000.\textsuperscript{61}

Ota (2003) analysed the changing role of SEZs in the context of China’s economic development and some of the emerging problems that SEZs were confronted with at the new stage of development. An attempt is laid here on study of policy and performance of the SEZs in comparison with those of Asian EPZs which managed to shift their industrialization strategy from the import-substitution to the export-orientation at the critical stage of development. The SEZs were in a better position to elicit lessons from the experiences of Asian EPZs, despite various conditions and limitations prevailing in China’s socialist market economy. The study also finds that since the implementation of economic reform policy in 1979, China’s economic development is quite impressive with her average annual rate of economic growth of over 10 per cent between 1980 and 1995, increasing her GDP from 451.8 billion yuan to 5826 billion yuan. SEZs apparently triggered her economic growth.\textsuperscript{62}

Aggarwal (2005) examined that EPZs contribute 64 per cent of the total exports in Mauritius, while in Mexico, Maquiladora’s contribution in total exports has been around 40 per cent.\textsuperscript{63}
Bangladesh and Sri Lanka started their EPZ programme in 1981 and 1978 respectively. By 2000, the share of EPZ exports in their total exports increased to over 20 per cent and 33 per cent respectively.64

Aggarwal (2006), in his another study titled “The Performance of Export Processing Zones: A Comparative Analysis of India, Sri Lanka and Bangladesh” found that in Bangladesh, total SEZ employment grew from mere 624 persons in 1983 when the first zone was set up in Chittagong, to over 144000 by 2003-04.65

The study conducted by World Bank (2008) examined 30 years of experience of Zones, reviewed development patterns and economic impact of zones world-wide. The experience shows that while zones have been effective in addressing economic growth and development objectives, they have not been uniformly successful. Success in East Asia and Latin America has been difficult to replicate, particularly in Africa and many zones have failed.66

Murayama and Yokata (2009) examined the historical trajectories and outstanding labour and gender issues of EPZs/SEZ on the basis of the experiences of South Korea, Bangladesh and India. The findings suggest the necessity of enlarging our analytical scope with regard to EPZ/SEZ, which are inextricably connected with external employment structure. Further, the study calls for an immediate and comprehensive review of the labour and gender conditions in Indian SEZs where workers are in a disadvantageous position not only against capital but also in comparison with workers in South Korea and Bangladesh EPZs/SEZs.67

Wang (2009), in his research paper examined the impact of SEZs on foreign direct investment and other economic outcomes by using a comprehensive and unique data set on Chinese municipalities from 1978 to 2007. The study found that SEZ policy increased per capita foreign direct investment by 58 per cent. It did not crowd out domestic investment and domestically owned capital stock and increased total factor productivity growth rate by 0.6 percentages point. The results suggest that creating SEZ not only
brings capital, but also more advanced technology; and provides important policy implications for many developing countries.  

**Concluding Remark**

The review of literature brings out that most of the studies relating to Indian experience of SEZs analyzed the SEZ scheme in India, incentives and facilities provided to the developers of the SEZs. The sector-wise, state-wise and region-wise distribution of formally approved, approved in principle, and notified SEZs in India has been undertaken in many studies. On the other hand, some studies have taken up the issues such as land acquisition, problem of displacement and rehabilitation of farmers and agricultural labourers, effect of SEZ on agriculture sector, labour laws, concentration of SEZs, revenue losses to government, effects of SEZs on environment etc.

The studies relating to global experience of SEZs examined the performance of SEZs in terms of employment generation, export promotion, attracting investment (both domestic and foreign), technology upgradation and skill formation.

But in India, there are very few studies which examined the performance of SEZs and these studies are narrow in scope. So, there is a need of comprehensive analysis on the performance of SEZs in India. The present study is a modest attempt to fill the gap in SEZ literature.

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