APPENDICES
APPENDIX A

Questionnaire

Statement

Since independence India as a nation is engaged in a himalayan task of rural development through the active involvement of its citizens in panchayat institutions established in villages, taluks and districts. The success of these developmental activities depends upon the leadership of these grass-roots institutions can throw up. Therefore, this is a humble effort to understand and analyse the problems and prospects of leadership in panchayat institutions. I request you to fill up the questionnaire attached herewith and help me in this effort. I hereby assure that, the information given will remain completely confidential with me and will be used in my research study only.

Thanking you,

Yours sincerely

Soman Philip Chacko

Name of the Principal investigator : Shri Soman Philip Chacko

Address for communication: Research Scholar, Department of Political Science, Faculty of Arts, M.S.University of Baroda, Baroda 390 002.

For Non-officials

I. Bio-data

1.1 Name : 

1.2 Sex : Male/Female

1.3 Respondents residential address :

1.4 Occupation :

1.5 Designation in the panchayat body : Member/President

1.6 Age Group:

a. Below - 25
b. 25 - 35
c. 36 - 45
d. 46 - 55
e. 56 - 65
f. Above 65

1.7 Place of birth : Rural/Urban with taluk and district

1.8 Marital status : Married/Unmarried

1.9 (i) Type of family: Joint/Nuclear
(ii) Number of members in the family :

1.10 Are you the head of the family? Yes/No
1.11 Educational qualifications:  
a) Upto 7th Standard  
b) Upto S.S.L.C.  
c) Between S.S.L.C. and graduation  
d) graduation  
e) Post-graduation  

1.12 Place of education:  
i) Primary to S.S.L.C.: Rural/Urban  
ii) Higher education: Rural/Urban  

1.13 Social stratification: on caste and economic base  
a) Higher Caste  
b) Schedule Caste  
c) Scheduled Tribe  
d) Economically backward Caste  

1.14 Social stratification: on religious base  
i) Religion:  
ii) Denomination:  

1.15 i) Do you own any property?  
ii) Approximate income: Rs. from the above property  

1.16 Economic stratification: on the basis of annual income  
Group  
a) Below Rs.5,000  
b) Rs.5001 - Rs.10,000  
c) Rs.10,001 - Rs.15,000  
d) Rs.15,001 - Rs.20,000  
e) Rs.20,001 - Rs.25,000  
f) Above Rs.25,000  

1.17 i) Main source of income:  
ii) Income from the main source: Rs.
iii) Do you receive any financial support from abroad?
iv) If 'yes' mention:

1.18 Participation in community organizations:

<table>
<thead>
<tr>
<th>Type of activity</th>
</tr>
</thead>
<tbody>
<tr>
<td>a) Co-operative societies</td>
</tr>
<tr>
<td>b) Trade Unions</td>
</tr>
<tr>
<td>c) Merchants Associations</td>
</tr>
<tr>
<td>d) Religions and Educational bodies</td>
</tr>
<tr>
<td>e) Nehru-Yuvak Kendhras</td>
</tr>
<tr>
<td>f) Press Study Circles</td>
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<tr>
<td>g) Any other</td>
</tr>
</tbody>
</table>

1.19 In which capacity did you participate:

<table>
<thead>
<tr>
<th>In which capacity did you participate</th>
</tr>
</thead>
<tbody>
<tr>
<td>a) As a member</td>
</tr>
<tr>
<td>b) As an office-bearer</td>
</tr>
</tbody>
</table>

1.20 Do you feel benefited by the association with these activities? (Give instance)

II. Election

2.1 State the year when you were elected to the village panchayat

2.2 (i) How many terms have you been returned as a member of the village panchayat?

'ii) Was there any break? Yes/No

(iii) If yes, what was the reason for the break?

2.3 How did you decide on contesting the 1988 election of the panchayat?

<table>
<thead>
<tr>
<th>How did you decide on contesting the 1988 election of the panchayat?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a) of your own accord</td>
</tr>
<tr>
<td>b) on persuasion by friends</td>
</tr>
<tr>
<td>c) on the initiative of the people of your caste</td>
</tr>
<tr>
<td>d) on being asked by the political party.</td>
</tr>
</tbody>
</table>
2.4 How would you account for your victory at the polls?
   a) one's own work in the constituency
   b) friends support
   c) Caste solidarity
   d) Work of the political party

2.5 i) Did you contest the last election on a party ticket? : Yes/No

   ii) If 'yes' name the political party
       a) C.P.I(M)
       b) C.P.I
       c) Congress(I)
       d) Kerala Congress
       e) B.J.P
       f) Congress (S)
       g) Janata Dal
       h) Muslim League
       i) R.S.P

2.6 Level of participation in the political party
       a) As a supporter
       b) As a member
       c) As an office bearer

2.7 i) Enumerate the election promises you have made in your election campaign.
       (If you have an election manifesto and other printed literature distributed please attach to this)
       a) Agriculture
       b) Irrigation
       c) Construction of village roads
       d) Village electrification
       e) Education
       f) Health
       g) Family Planning
       h) Social Welfare
       i) Any other

2.8 Which according to you is the effective mode of campaigning? (Give 1,2,3 rank)
   a) Personal contact or door to door visits
   b) Ward meetings
   c) Distribution of pamphlets
d) procession/morchas
e) Canvassing by co-workers

2.9  i) Does money play a vital role in the panchayat elections? : Yes/No
   ii) If 'yes' how?
   iii) Can you mention the approximate amount of money you have spend during the panchayat election? : Yes/No

2.10 i) Do you feel that caste considerations are important in the Panchayat elections?
   ii) If 'yes' why?
   iii) Can you suggest means whereby the influence of these considerations could be minimised

III. Participation in the Panchayat Committee

3.1 i) Which is the political party controlling your village panchayat?
   ii) Do you belong to the running party?: Yes/No

3.2 i) Does the village panchayat function through subject committees?
   ii) If 'yes' which subject committee you have opted?
   iii) What was the reason for your choice?

3.3 Enumerate normal items of the subject committee meetings

3.4 Who prepares the agenda of the meetings?
3.5 Who does influence the preparation of the agenda?
   a) Pamchayat President
   b) Prominent members of the committee
   c) Governmental officials
   d) Any other

3.6 i) Did you get any opportunity: Yes/No to influence the agenda?
   ii) If 'yes', please note some of your items included in the agenda.
   iii) If 'No', can you remember some of it where you cannot succeed in including in the agenda.

3.7 i) Do you feel that prominent members influence the deliberations at the meetings?
   ii) If 'yes', what are their ways of influencing?
   iii) When does this influence become effective?

3.8 Do party considerations influence the decision making at the committee level?
   a) Influence to a great extent
   b) Influence to some extent
   c) Do not influence

3.9 If party considerations have influenced a decision, please give the instance:

3.10 i) Do you favour political interference in the panchayat administration?: Yes/No
   ii) If 'no' why?

3.11 How do other members participate in the panchayat committee deliberations?
   a) Indifferent
   b) Mainly committed to the development of his own ward.
3.12 i) Do the panchayat officials try to create administrative dead-locks in the working of the panchayat committee? : Yes/No

ii) If 'yes' give an instance and explain your effort in overcoming the situation.

3.13 i) Do you agree with the view that, committee members of village panchayat need training and orientation? : Yes/No

ii) If 'yes' what type of training should be given? (Please mention the topics)

iii) Have you received any sort of training?

iv) If 'yes' how was it helpful to you in improving your role in village panchayat administration?

3.14 i) Are you satisfied with your present position in the village panchayat?

ii) If opportunity come in future do you propose to contest election of any other institution?

3.15 Suggest ways to improve member participation during committee deliberations

IV Development Administration

4.1 List the main schemes of development activities implemented in your ward.

4.2 What has been your role in the implementation of these activities?
(a) Locating the schemes in your ward
(b) Acting as a co-ordinator
(c) Improving popular participation,

4.3  i) Have you encountered any difficulties in the implementation of these schemes: Yes/No

ii) If 'Yes' state the measures you have taken to overcome these difficulties?

4.4  Do you receive adequate governmental support in the implementation of the development schemes?: Yes/No

4.5  Do you feel that the village level officer possesses adequate knowledge to administer development schemes?

<table>
<thead>
<tr>
<th>Level of Knowledge</th>
<th>Not Satisfactory</th>
<th>Upto date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Officials</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Executive Officer</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Village worker</td>
<td></td>
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</tbody>
</table>

4.6  Mention the specific development schemes implemented for the upliftment of the weaker sections in your panchayat and in your ward?

4.7  i) Do these development schemes: Yes/No really benefit the weaker sections?

ii) If 'yes' give reasons for their success?

iii) If 'No', give reasons for their failure?
4.8 i) Can voluntary organizations: Yes/No associated with the development activities of village panchayat

ii) If 'yes' suggest methods for implementing development activities with the support of voluntary organizations.

4.9 i) Do you believe that panchayat: Yes/No committee in your village has achieved success in performing functions of development?

ii) If 'No' in your opinion what is the most important factor responsible for its failure:

   a) Castism
   b) Party politics
   c) Inactiveness of the people
   d) Inadequacy of finance
   e) Lack of know-how
   f) Defective administration

4.10 i) What are the main sources of:

   income of your village panchayat?

ii) Do you think that, the financial position of your village panchayat is adequately strong to undertake more development activities?

iii) If 'No' suggest means to improve their financial position to overcome this situation

V. Developmental Leadership

5.1 What are the available natural resources within the jurisdiction of the village panchayat.
5.2 Does your area have any manufacturing or processing factory based on the exploitation of these natural resources?

5.3 Do you plan for further exploitation of these resources or exploitation of additional resources in the coming years.

5.4 i) Do you think that the village panchayat can generate employment opportunities at the grass-roots?

ii) If 'yes' how?

iii) If 'No', why?

5.5 i) Development orientation and management inputs make panchayat leadership effective. Do you agree with this statement?

ii) If 'yes' suggest topics for training.

5.6 i) List the village co-operatives and consumer beneficiary committees which are functioning in your ward and panchayat area.

ii) How do these contribute to rural development?

iii) what are the operational difficulties which these bodies face in its functioning.

(Give 1,2,3 rank)

a) Lack of finance
b) Lack of leadership
c) Petty politics
d) Public apathy
e) Inadequate marketing network

5.7 What role do you expect the district and state level organizations to play in development?
VI. Non-official Official Relation

6.1 i) What according to you is the role of non-officials in panchayat bodies?  
ii) Do they come up to your expectations?  

6.2 What is the general attitude of non-officials towards officials?  

6.3 i) what were your experiences with your non-official colleagues?  
ii) Whether you have happy memories of their co-operation and help.  
iii) Can you recall some unhappy experiences with your non-official colleagues?  

6.4 Do you remember a situation of difference of opinion between officials on any issue at discussion/decision. (Please give the instance)  

6.5 Do you remember a situation of difference of opinion between non-officials on any issue at discussion/decision. (Please give the instance)  

6.6 How does the panchayat Committee settle such issues of differences of opinions between the non-officials and officials?  

6.7 Which method do you prefer most for communication if you take up any programme of development activity?  

<table>
<thead>
<tr>
<th>Method of communication</th>
<th>At village level</th>
<th>At block level</th>
<th>At panchayat level</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Writing</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Personal contact</td>
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<td>3. Meeting</td>
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<tr>
<td>4. Any other</td>
<td></td>
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</tbody>
</table>
6.8 How is your contact with the functionaries working in panchayat administration

<table>
<thead>
<tr>
<th>Nature of the contact</th>
<th>At village level</th>
<th>At block level</th>
<th>At district level</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Every day</td>
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<td>2. Weekly</td>
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<td>3. Fortnightly</td>
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<tr>
<td>4. Monthly</td>
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<td></td>
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<tr>
<td>5. Three monthly</td>
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<td></td>
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<tr>
<td>6. Annual</td>
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</tbody>
</table>

6.9 How for the government officials co-operate with the panchayat administration

a) All ways
b) Sometimes
c) Rarely

6.10 i) Panchayat administration: Yes/No

This can be improved only by a proper non-official-official relationship". Do you agree with this statement?

ii) If 'yes' suggest measures to develop nature relationship between non-officials and officials.

VII. Popular Participation

7.1 Do you think that people can improve their socio-economic status through popular participation?

7.2 State the role of village panchayats in enthusing people to work in community development projects:

7.3 i) Do you think that popular participation can be linked with development schemes?: Yes/No
ii) If 'yes', how? :

iii) If 'No', why? :

7.4 State the people's attitude :

a) Apathetic

b) Co-operative

c) Enthusiastic

towards panchayat adminis-
tration.

7.5 i) How do political parties:

influence and control popular
participation and the
implementation of develop-
mental schemes?

ii) Do you approve this role of:

Yes/No

political parties?

iii) If 'no' give reasons for:

your answer.

7.6 i) Are you in favour of reser:

vation of seats to Scheduled
Castes/Scheduled Tribes and
other backward classes in
village panchayats?

ii) If 'yes', why do you favour

this?

iii) If 'No', why are you against

it?

7.7 i) Does the reservation of seats:

serve the purpose?

ii) If 'No', why?

7.8 i) "The present panchayat committees:

do not give considerable recog-
nition to the role of women". Do

you agree with this view?

ii) If 'Yes', how to improve their

participation in the functioning
of Panchayat committees?

7.9 i) Whether it is possible to organise:

Yes/No

'Gram Sabha' in the village
panchayats

ii) Is 'Gram Sabha' useful

Yes/No
iii) If no, what are the practical difficulties in making 'Gram Sabhas' effective?

7.10 Suggest measure to improve popular participation in panchayat administration.

VIII. Panchayat Administration and Leadership Role - An Evaluation:

8.1 How do you view the panchayat administration:
   a) As a political activity
   b) As a creative activity
   c) As a social service activity

8.2 Aims of panchayat administration (Give 1, 2, 3 rank)
   a) Village development
   b) Generating local employment opportunities
   c) Growth of village leadership
   d) Strengthening democracy

8.3 How was the performance of your panchayat administration during the last five years?
   a) Completely successful
   b) Successful to a great extent
   c) Successful to a certain extent
   d) Failure

8.4 What should be the qualities of a leader to run the panchayat administration successfully?
   a) Education
   b) Family background
   c) Sound economics background
   d) Experience in social service activities
   e) Moral qualities
   f) Compromising nature
   g) Effective communication capacity.
8.5 what are the factors which would help the panchayat leadership to function effectively.

IX. General Remarks to Improve the Panchayat Administration