## CONTENTS

### CHAPTER – 1 INTRODUCTION
- 1.1 Nature and Scope 4
- 1.2 Concepts and Terminology 6
- 1.2.1 Policy 6
- 1.2.2 Policy research 6
- 1.2.3 Policy Measures or instruments 6
- 1.2.4 Policy formulation 6
- 1.2.5 Policy Implementation 7
- 1.2.6 Policy evaluation or Policy review 7
- 1.2.7 Long Rotation Trees and Short Rotation Trees 7
- 1.2.8 Private forestry 8
- 1.2.9 Premium hardwood trees 8
- 1.3 Aims and Objectives 8
- 1.4 Methodology 8
- 1.5 Relevance of the study 10
- 1.6 The case of Kerala 11
- 1.7 Studies already made 11
- 1.8 Schedule of reporting 14

### CHAPTER – 2 SHORTAGE OF FORESTS AND WOOD IN INDIA 16
- 2.1 Private Forestry – a different concept 16
- 2.2 Forestry in India 17
- 2.3 Demand projection of wood industries 19
- 2.4 Strategies of the Government 23
- 2.5 Reforestation strategies for forest lands 24
- 2.6 Afforestation strategies for non-forest lands 25
- 2.6.1 Action to be taken by the Central Government to promote afforestation 26
- 2.6.2 Action to be taken by State/Union Territory Governments to promote afforestation 26
- 2.7 Constraints in Afforesting Public Lands 26
- 2.8 Constraints in Afforesting Private Lands 26
- 2.9 Simplification of rules and procedures for tree felling and transportation 28

### CHAPTER – 3 TREES ON PRIVATE LANDS IN KERALA: EXISTING PATTERNS OF PRODUCTION 31
- 3.1 Physiographical features of the State 31
- 3.2 Forestry development in the State 36
- 3.3 Forest administration 37
- 3.4 Forest Management Issues 37
- 3.5 Forest or Tree Cover 39
- 3.5.1 Forest Area as per KFD records 39
<table>
<thead>
<tr>
<th>Section</th>
<th>Title</th>
</tr>
</thead>
<tbody>
<tr>
<td>3.5.2</td>
<td>Effective Forest Area</td>
</tr>
<tr>
<td>3.5.3</td>
<td>Gopinathan Committee Report</td>
</tr>
<tr>
<td>3.6</td>
<td>Governmental efforts to increase FTC</td>
</tr>
<tr>
<td>3.6.1</td>
<td>Externally funded projects</td>
</tr>
<tr>
<td>3.6.2</td>
<td>New Management Strategies for protecting natural forests of Kerala</td>
</tr>
<tr>
<td>3.7</td>
<td>Trees in non-forest land in Kerala</td>
</tr>
<tr>
<td>3.8</td>
<td>Wood Balance in Kerala: Contribution of trees in non-forest lands to the supply market of wood in Kerala</td>
</tr>
<tr>
<td>3.8.1</td>
<td>Demand for wood in Kerala</td>
</tr>
<tr>
<td>3.8.2</td>
<td>Supply of wood in Kerala</td>
</tr>
<tr>
<td>3.9</td>
<td>Teak wood</td>
</tr>
<tr>
<td>3.10</td>
<td>Wood balance situation during 2000-01</td>
</tr>
<tr>
<td>3.11</td>
<td>Hardwood tree growing is not possible in Kerala – a critical review</td>
</tr>
<tr>
<td>3.11.1</td>
<td>Scarcity of Land in Kerala</td>
</tr>
<tr>
<td>3.11.2</td>
<td>Opportunity Cost of Land</td>
</tr>
<tr>
<td>3.12</td>
<td>Competition from imported timber and market risks</td>
</tr>
<tr>
<td>3.13</td>
<td>Private Forestry is not for a thickly populated State</td>
</tr>
</tbody>
</table>

### CHAPTER - 4 POLICY MEASURES: EXISTING FOREST POLICIES, ACTS AND RULES

<table>
<thead>
<tr>
<th>Section</th>
<th>Title</th>
</tr>
</thead>
<tbody>
<tr>
<td>4.1</td>
<td>National &amp; State Forest Policies</td>
</tr>
<tr>
<td>4.1.1</td>
<td>National Forest Policies</td>
</tr>
<tr>
<td>4.1.1.1</td>
<td>Forestry during the British Rule</td>
</tr>
<tr>
<td>4.1.1.2</td>
<td>Forest Policy of 1894</td>
</tr>
<tr>
<td>4.1.1.3</td>
<td>The National Forest Policy of 1952</td>
</tr>
<tr>
<td>4.1.1.4</td>
<td>National Forest Policy 1988</td>
</tr>
<tr>
<td>4.1.2</td>
<td>State Forest Policies</td>
</tr>
<tr>
<td>4.1.2.1</td>
<td>State Forest Policy-1987</td>
</tr>
<tr>
<td>4.1.2.2</td>
<td>State Forest Policy 1998</td>
</tr>
<tr>
<td>4.2</td>
<td>Regulations on tree cultivation on non forest lands in Kerala</td>
</tr>
<tr>
<td>4.2.1</td>
<td>Kuthakapattom Rules 1947</td>
</tr>
<tr>
<td>4.2.2</td>
<td>Rules for the assignment of Govt. lands for rubber cultivation, 1960</td>
</tr>
<tr>
<td>4.2.3</td>
<td>The Kerala Govt. Land Assignment Act, 1960</td>
</tr>
<tr>
<td>4.2.4</td>
<td>The Kerala Land Assignment Rules, 1964</td>
</tr>
<tr>
<td>4.2.5</td>
<td>Rules for Lease of Govt. lands for Cardamom cultivation, 1961</td>
</tr>
<tr>
<td>4.2.6</td>
<td>Kerala Land Reforms Act, 1963</td>
</tr>
<tr>
<td>4.2.7</td>
<td>Rules for the assignment of Government lands for settlement of agricultural labourers</td>
</tr>
<tr>
<td>4.2.8</td>
<td>The Kerala Land utilization order 1967</td>
</tr>
<tr>
<td>4.2.9</td>
<td>High Range Colonization Scheme Rules, 1968.</td>
</tr>
<tr>
<td>4.2.10</td>
<td>Wynad colonization scheme Rules, 1969</td>
</tr>
<tr>
<td>4.2.11</td>
<td>Kerala Land Assignment (Regularization of occupations of Forest Lands Prior to 1.1.1977) Special Rules, 1993</td>
</tr>
</tbody>
</table>
4.2.12. Settlement Scheme *Patta* Rules, 1970
4.2.13. Rules for the assignment on Registry of Government lands included in the co-operative colonization scheme and the ex-servicemen co-operative colonization scheme, 1971
4.2.14. Wasteland Rules regarding sale of land for coffee or tea cultivation-1923
4.2.15. The Kerala (Grants & Leases Modification) Act, 1980
4.2.18. The Kerala Assignment of Government Land to the Scheduled Tribes, Rules, 2001
4.2.19. Rules Regulating the Levy of Kuttikanam on Trees in Government Lands, 1958
4.2.20. The Kerala Forest Act, 1961
4.2.22. The Kerala Private Forests (Vesting & Assignment) Act, 1971
4.2.24. The Kerala Restriction on Cutting and Destruction of Valuable Trees Act, 1974 (Repealed)
4.2.25. The Kerala Forest Produce Transit Rules, 1975
4.2.27. The Forest (Conservation) Act, 1980
4.2.28. The Kerala Preservation of Trees and Regulation of Cultivation in Hill Areas Ordinance, 1983. (Became Time Expired)
4.2.29. The Kerala Preservation of Trees Act, 1986
4.2.30. Kerala Forest (Prohibition of Felling of Trees Standing on land temporarily or permanently assigned) Rules, 1995
4.2.32. The Kerala Promotion of Tree Growth in Non-Forest Areas Act, 2005
4.2.33. The Kerala Promotion of Tree Growth in Non-Forest Areas (Amendment) Act, 2007 (Act 19 of 2007)

**CHAPTER – 5 POLICY IMPLEMENTATION: CASE STUDIES**

5.1. Tree felling in lands with absolute title (Case – 1)
5.2. Tree felling in land assigned under grow more food scheme (case-2)
5.3. Tree felling is prohibited in vested forests restored for cultivation (Case-3)
5.4. Tree felling is prohibited in leased forest land(Case-4)
5.5. Tree felling is prohibited in forest leased out for tree cultivation (Case – 5) 128
5.6. Growing sandalwood in private lands (Case – 6) 129
5.7. Tree felling is prohibited in private tree plantations (Case -7) 135
5.8. Tree felling in Tribal Lands (Case - 8) 137
5.9. Tree felling in any type of land tenure (Case – 9) 140
5.10. The success of rubber (Case – 10) 143

CHAPTER–6 ANALYSIS OF THE IMPERETIVES OF TREE GROWING ON PRIVATE LANDS

6.1. Policy environment 147
6.2. Policies favouring food crops only, (1940-1960) 148
6.4. Policies promoting industrial plantations (1960-1975) 149
6.5. Social forestry policies; the shifting of burden to non-forest areas (1980-1990) 149
6.6. Policies respecting environmental concerns (1975 - ) 150
6.7. Problem identification and policy formulation 151
6.8. Policy instruments and constraints 153
6.9. Policy implementation 157
6.10. Stakeholders’ Resistance 159
6.11. Why hardwood tree growing is not gaining momentum in Kerala? 159
6.12. Summary 162

CHAPTER–7 CONCLUSION: MACRO-POLICY, MICRO PLANNING AND LIBERALIZATION

7.1. Findings 164
7.2. Suggestions - A new approach for hardwood agro forestry 169
7.2.1 Zonation of the problem areas 169
7.2.1.1 Tree management and harvesting in forest zone 170
7.2.1.2. Tree management and harvesting in NRF zone 170
7.2.1.3. Tree management and harvesting in free zone 171
7.2.1.4. Micro-planning 172
7.2.2. Bureaucratic Re-Orientation (BRO) in Forest Services 173
7.3. Conclusion 177
8.0 Bibliography 179
9.0 Index 184
10.0 Figures 189
11.0 Appendices 191
1. Questionnaire 191
2. Brief statistics of Kerala 192
3. Major events in Kerala Forestry 194
4. History of Deforestation in Kerala 198
5. Personal Interviews 207
6. Procedure for getting cutting permit 212
7. Procedure for getting transportation pass 213
8. Self declaration for transporting timber 215
9. Motivational Policies of Rubber Board 216